

Message Text

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INFO OCT-01 IO-10 ISO-00 CIAE-00 DODE-00 PM-04 H-02 INR-07

L-03 NSAE-00 NSC-05 PA-01 PRS-01 SP-02 SS-15 USIA-06

SAJ-01 EB-07 COME-00 TRSY-02 OMB-01 CIEP-01 CU-02

MMO-01 /084 R

DRAFTED BY EUR/NE:PFCANNEY:CB

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R 112348Z SEP 75

FM SECSTATE WASHDC

TO AMEMBASSY STOCKHOLM

INFO USMISSION USUN NEW YORK

USMISSION OECD PARIS

S E C R E T STATE 216801

E.O. 11652:GDS

TAGS: PFOR, SW

SUBJECT: POLICY OBJECTIVES FOR SWEDEN - 1975

REF: STOCKHOLM 1464

1. AS A RESULT OF INTERAGENCY DISCUSSION AND REVIEW, FOLLOWING SHORT-TERM POLICY OBJECTIVES HAVE BEEN DEVELOPED AND APPROVED FOR US-SWEDISH RELATIONS. THIS TEXT DREW ON HELPFUL AND PERCEPTIVE ANNUAL POLICY ASSESSMENT PROVIDED BY STOCKHOLM'S 1464. FOLLOWING TEXT SHOULD BE CONSIDERED AS CURRENT POLICY GUIDANCE SUPPLANTING EXISTING PARA AS FORESEEN BY STATE 32826.

2. WE PLAN TO DISCUSS SUBSEQUENTLY WITH EMBASSY HOW THIS
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STATEMENT OF POLICY OBJECTIVES SHOULD FIT IN WITH FUTURE

ANNUAL ASSESSMENT SUBMISSIONS AS WELL AS QUESTION OF MOST APPROPRIATE TIMING OF ANNUAL POLICY REVIEW PROCEDURES FOR FUTURE YEARS.

3. BEGIN TEXT:

A. UNITED STATES INTERESTS

1) THE MAINTENANCE OF SWEDISH INDEPENDENCE AND ECONOMIC AND MILITARY STRENGTH.

IT IS STRATEGICALLY VITAL THAT THE SOVIETS BE DENIED MILITARY USE OF SWEDISH TERRITORY, BECAUSE OF THE ADDITIONAL THREAT TO NATO'S NORTHERN FLANK THIS WOULD ENTAIL. SWEDEN'S ROLE AS AN ARMED "NEUTRAL" IS A KEY ELEMENT IN PRESERVING THE NORDIC BALANCE AND PERMITS GREATER FREEDOM OF ACTION FOR FINLAND VIS-A-VIS THE SOVIET UNION. SWEDISH ECONOMIC STRENGTH AND POLITICAL STABILITY DIRECTLY SUPPORTS WESTERN EUROPEAN STABILITY.

2) THE ASSURANCE THAT SWEDEN'S NON-ENGAGED ROLE IS NOT USED TO US DETRIMENT; HELPS MAINTAIN FINNISH INDEPENDENCE OF THE SOVIET UNION; AND, NEVERTHELESS, PERMITS SWEDEN TO REMAIN ASSOCIATED WITH THE WESTERN SYSTEM.

3) THE MAINTENANCE OF GOOD BILATERAL RELATIONS WITH SWEDEN.

THE SIZE AND IMPORTANCE OF THE SWEDISH COMMUNITY IN THE US ALONE JUSTIFY THIS AS DO THE IMPORTANCE OF US STRATEGIC ECONOMIC AND COMMERCIAL INTERESTS.

4) COLLABORATION WITH SWEDEN ON ECONOMIC RELATIONS WITH THE "THIRD WORLD".

SWEDISH ACTIVITY WITHIN THE SOCIALIST INTERNATIONAL, THE UNITED NATIONS AND THE "THIRD WORLD" MEANS THAT THE PALME GOVERNMENT EXERCISES AN INFLUENCE AROUND THE WORLD OUT OF PROPORTION TO ITS SIZE. SWEDEN IS CURRENTLY A MEMBER OF
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THE SECURITY COUNCIL. IT IS THUS IN OUR INTERESTS TO ENSURE THAT SWEDEN ADOPTS AN INCREASINGLY CONSTRUCTIVE APPROACH TO INTERNATIONAL ISSUES RELATED TO THE THIRD WORLD WHICH ARE OF PARTICULAR CONCERN TO THE US.

5) THE PROMOTION OF A FAVORABLE CLIMATE FOR US ECONOMIC AND COMMERCIAL INTERESTS.

SWEDEN'S HIGH AND RISING STANDARD OF LIVING, SUPPORTED BY VIGOROUS PRIVATE CAPITAL, SOPHISTICATED LEVEL OF TECHNOLOGY, AND LIBERAL TRADE AND INVESTMENT POLICIES, MAKE SWEDEN A VALUABLE AND GROWING MARKET FOR US EXPORTS AND A SOURCE OF FOREIGN INVESTMENT IN THE US.

B. US POLICY OBJECTIVES

1) PRESERVATION OF AN INDEPENDENT, NON-ALIGNED SWEDEN FAVORABLY DISPOSED TOWARDS COOPERATION WITH THE ATLANTIC COMMUNITY.

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-- DEMONSTRATE TO THE SWEDES THROUGH OUR ACTIONS AND PUBLIC AND PRIVATE STATEMENTS OUR UNDERSTANDING AND RESPECT FOR SWEDISH NON-ALIGNMENT, WHILE AT THE SAME TIME QUIETLY ENCOURAGING GREATER SWEDISH POLITICAL AND ECONOMIC INTERDEPENDENCE WITH THE WEST.

-- FOSTER A CONTINUING DIALOGUE WITH GOS ON OPPORTUNITIES FOR COLLABORATION AND COORDINATION ON DC-LDC MATTERS OF MUTUAL CONCERN.

-- DEVELOP A DIALOGUE WITH GOS TO MAKE LATTER FULLY AWARE OF US CONCERNS OVER WHAT WE VIEW AS ADVERSE POLITICAL DEVELOPMENTS IN SOUTHERN REGION.

-- HELP SWEDEN MAINTAIN A MILITARY POSTURE WHICH WILL HELP IT TO DETER AND RESIST CONVENTIONAL ATTACK.

-- MAINTAIN CLOSE RELATIONS WITH THE SWEDISH MILITARY AT ALL LEVELS.

-- ENCOURAGE THE CONTINUATION OF HIGH-LEVEL EXCHANGES OF SECRET

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MILITARY VISITS.

-- MODERATE A GROWING ANTI-DEFENSE BIAS IN SWEDEN.

-- ENCOURAGE THE SWEDES TO HELP ASSURE COMPLIANCE WITH THE SPIRIT OF THE HELSINKI SUMMIT AND ATTAIN FOLLOW-THROUGH ON AGREEMENTS REACHED IN THE CSCE.

2) IMPROVEMENT OF US-SWEDISH BILATERAL TIES.

-- DEVELOP CLOSER RELATIONS WITH INFLUENTIAL SWEDISH LEADERS.

-- ENCOURAGE HIGH-LEVEL VISITS TO AND FROM SWEDEN.

-- BROADEN CONTACT WITH SWEDISH MEDIA LEADERS, YOUTH
LEADERS AND INTELLECTUALS.

-- ENSURE THAT SWEDISH LABOR LEADERS HAVE A BALANCED VIEW
OF THE US.

-- INCREASE SCIENTIFIC AND TECHNICAL COOPERATION WITH
SWEDEN.

3) FURTHERANCE OF US ECONOMIC AND COMMERCIAL INTERESTS
IN SWEDEN.

-- EXPAND AND STRENGTHEN EXPORT PROMOTION EFFORTS, IN

ACCORDANCE WITH THE COUNTRY COMMERCIAL PROGRAM.

-- ASSURE NON-DISCRIMINATORY ACCESS IN SWEDEN FOR US PRO-
DUCTS.

-- STRENGTHEN BILATERAL ECONOMIC AND COMMERCIAL TIES,
BY ENSURING, AMONG OTHER ACTIVITIES, THAT KEY SWEDISH
POLICY-MAKERS ARE FULLY INFORMED OF US ECONOMIC AND
COMMERCIAL POLICY DECISIONS.

-- STRENGTHEN COOPERATION IN MULTILATERAL AREAS WHERE OUR
INTERESTS CONVERGE AND AMELIORATE THE ADVERSE IMPACT OF
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SWEDISH ACTIONS WHICH MAY BE CONTRARY TO US INTERESTS.
GIVE SPECIAL ATTENTION TO IEA DEVELOPMENTS.

-- WHILE WELCOMING CLOSER SWEDISH TIES TO THE EC, ENSURE
THAT THESE TIES ARE NOT STRENGTHENED AT US EXPENSE. KISSINGER

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Message Attributes

Automatic Decaptioning: X
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: FOREIGN POLICY POSITION, POLITICAL SUMMARIES
Control Number: n/a
Copy: SINGLE
Draft Date: 11 SEP 1975
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: greeneet
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1975STATE216801
Document Source: CORE
Document Unique ID: 00
Drafter: PFCANNEY:CB
Enclosure: n/a
Executive Order: GS
Errors: N/A
Film Number: D750316-0723
From: STATE
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1975/newtext/t19750960/aaaacbig.tel
Line Count: 206
Locator: TEXT ON-LINE, ON MICROFILM
Office: ORIGIN EUR
Original Classification: SECRET
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 4
Previous Channel Indicators: n/a
Previous Classification: SECRET
Previous Handling Restrictions: n/a
Reference: 75 STOCKHOLM 1464
Review Action: RELEASED, APPROVED
Review Authority: greeneet
Review Comment: n/a
Review Content Flags:
Review Date: 12 MAY 2003
Review Event:
Review Exemptions: n/a
Review History: RELEASED <12 MAY 2003 by ShawDG>; APPROVED <29 OCT 2003 by greeneet>
Review Markings:

Margaret P. Grafeld
Declassified/Released
US Department of State
EO Systematic Review
06 JUL 2006

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: POLICY OBJECTIVES FOR SWEDEN - 1975
TAGS: PFOR, SW
To: STOCKHOLM
Type: TE
Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 06 JUL 2006